2025 Probity Report



Acknowledgements

This report was produced by the 2025 Probity Officers in accordance with the requirements listed under the Australian National University Students' Association (ANUSA) Constitution (Election Regulations). This document summarises the financial disclosures from tickets, and issues and disputes during the election period and how they were resolved.

The **2025 Probity Officers** were:

Drew Davison

Matthew Lillywhite

Chris Hubbard

The 2025 Returning Officer was:

Richelle Hilton

The **2025 ANUSA Executive member** responsible for liaising with Probity and the Returning Officer was:

Will Burfoot (President)

The Probity Officers would like to thank all those mentioned above, the ANUSA Executive and staff, the candidates, and all members of the Association for their conduct and cooperation during this election period.

Summary of Recommendations

The Probity Officers have made a series of recommendations from the 2025 ANUSA General Election.

- That ANUSA updates the regulations to make clear that social media pages, accounts or profiles cannot be used for an election beyond the one they were created for.
- 2. That ANUSA updates the regulations to take into consideration mailing lists as a vehicle for campaigning.
- 3. That ANUSA outline regulations on the relationship between affiliated clubs and elections and provide clearer guidelines on the appropriate use of clubs collected information in the context of elections.
- 4. That ANUSA clearly codify the existing practice around prohibiting the use or wearing of ANUSA-branded merchandise in election campaigning.
- 5. That ANUSA explores prohibiting unsolicited private messaging to canvas for votes during an election campaign
- 6. That the residential hall exclusion zone mentioned in Schedule B is updated to explicitly include online forums utilised by residential halls for official communications where residents are reasonably expected to be members as part of the residential experience.
- 7. That ANUSA decides whether A-frames are to be counted as posters or not, and accordingly whether they should be exempt from exclusion zone rules, by amending r 3.1.3A and/or r 3.1.3B to explicitly mention A-frames.
- 8. That the Electoral Regulations be amended to include a different definition for who is part of a ticket to prevent such abuses occurring. There exists a significant risk that individuals could intentionally pretend to be part of a different ticket—which they would then be considered to be a part of due to r 2.11.7—and breach the Electoral Regulations, thus jeopardising a rival tickets' campaign.
- 9. That ANUSA considers whether sending an email notifying that voting has opened to the entirety of the student body would be appropriate for future elections.
- 10. That the Electoral Regulations be amended to add campaign ban for failure to meet 09h00 deadline for submission of Daily Signed Statements.
- 11. That a database/schedule to regulations to be created showing previous interpretations of regulations.
- 12. That citations for interpretations written into the regulations.
- 13. That ANUSA maintains a central database of disputes.
- 14. That the Electoral Regulations be amended to have financial and probity report published simultaneously, rather than one week apart.

Summary of Findings

The Probity Officers have made a series of findings and observations from the 2025 ANUSA General Election. These are not intended to form authoritative recommendations.

- 1. The electoral regulations do not adequately capture the broad range of campaigning options available to students including social media, mailing lists, and phone banking, nor does it capture the collection and use of data, or the relationship between political clubs on campus and electoral tickets.
- 2. We recommend that ANUSA considers this complaint and associated feedback, and considers whether sending an email, notifying that voting has opened, to the entirety of the student body would be appropriate for future elections.
- 3. Multiple complaints were raised by student accommodation residents regarding unwanted campaigning. It may be worth exploring this issue to ensure regulations are clear and consistent.
- 4. Amending the ANUSA Constitution or the Electoral Regulations to establish the level and forms of proof required to establish student status would assist in clarifying certain situations in the future.

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Summary of Disputes

Pre-existing information

PO202501: Re-using social media page from previous years

Background

On 4 August, Probity received a request from RAGE for ANUSA for a ruling on reusing social media pages from previous tickets for the 2025 ANUSA election campaign, and that an existing prohibition be overturned. The submission cited 3.2.11C arguing the regulations permit activities to occur that does not constitute campaigning and that social media pages created outside the campaign period does not breach the regulations.

Relevant regulation(s)

2.8.1 An Electoral Publication is any material used by a candidate or ticket in campaigning for election, including online and hardcopy materials, and including but not limited to how-to-vote cards, policy statements, flyers, websites and Facebook pages.

2.8.2 Electoral Publications:

- (e) must be removed by candidates and tickets within five teaching days of the end of the election.
- 2.11.5 The Probity Officers shall have powers of investigation and inquiry for the purposes of:
 - (b) responding to complaints made under these Regulations; and
 - (c) ascertaining whether a breach of these Regulations has occurred.
- 3.2.11B For the purposes of 3.1.11, to campaign includes any of the following acts or the inducement of those following acts by another person by a member of ANUSA who intends to run for office: publicly announcing an intention of any person to stand for office, publicly announcing the purported name of any ticket or grouping for an ANUSA election, canvassing for votes for an office to be filled at an ANUSA election, and publishing or distributing Electoral Publication.
- 3.2.11C For the purposes of 3.1.11, 'campaigning' does not include the taking of photographs, filming of videos or production of other social media content to be released after the notice of the call for nominations so long as it is compliant with all applicable clauses of these regulations.

Judgment made

The Probity Officers were unable to make a ruling as a breach of the regulations had not occurred (2.11.5). However, per past practice, the Probity Officers provided an opinion as to whether reusing a social media page would constitute a breach of the

regulations. It was the opinion of the Probity Officers that reusing a social media page between elections would be a breach of the regulations. A social media page constitutes an electoral publication (2.8.1) and all electoral publications need to be taken down within 5 days of the election (2.8.2(e)). While social media content can be produced prior to the campaign period (3.2.11C), it's unreasonable that material created during or before the previous campaign period was intended to be used in the next or current campaign period.

Action taken

Provided the written opinion to the applicant.

Findings/Recommendations

Recommendation – that ANUSA updates the regulations to make clear that social media pages, accounts or profiles cannot be used for an election beyond the one they were created for.

PO202511: Using mailing list to campaign

Background

On 22 September, Probity received a complaint from Strange for ANUSA regarding the use of a pre-existing mailing list compiled by 'No Cuts at ANU' to communicate support of 'No Cuts at ANU – Students for Palestine' in the ANUSA election campaign. The complainant argued that this constituted a breach on the basis the mailing list was developed before an election period. Details of the communication was provided as evidence.

Relevant regulation(s)

- 2.8.1 An Electoral Publication is any material used by a candidate or ticket in campaigning for election, including online and hardcopy materials, and including but not limited to how-to-vote cards, policy statements, flyers, websites and Facebook pages.
- 3.1.11 It is an offence to campaign outside the Campaign Period.
- 3.2.11B For the purposes of 3.1.11, to campaign includes any of the following acts or the inducement of those following acts by another person by a member of ANUSA who intends to run for office: publicly announcing an intention of any person to stand for office, publicly announcing the purported name of any ticket or grouping for an ANUSA election, canvassing for votes for an office to be filled at an ANUSA election, and publishing or distributing Electoral Publication.

Judgment made

The regulations are silent on the question of mailing lists; they are not defined under 2.8.1, and they are sufficiently different from websites and Facebook pages as to be outside the realm of a feasible interpretation. Furthermore, the mailing list in question was created by and controlled by students for a purpose other than participating in an election and only engaged in electoral canvassing during the election period. As such there was no breach of the regulations.

Action taken

Complainant was informed of Probity's decision.

Findings/Recommendations

Recommendation – that ANUSA updates the regulations to take into consideration mailing lists as a vehicle for campaigning.

PO202525: Canvassing phone call using clubs-collected information

Background

On 23 September, the Returning Officer recieved a complaint from a student regarding their phone number being used in a canvassing phone call made by No Cuts at ANU - Students for Palestine. The student alleges that the only way their phone number could have been obtained was through registration for information about ANU Clubs, and that

Relevant regulation(s)

3.1.10 In the opinion of the Returning Officer, a candidate or a member of their campaign team behaves in a way that violates the spirit of the Constitution or these Regulations, the Returning Officer may deem that behaviour to constitute an Electoral Offence.

Judgment made

The Returning Officer determined that the use of club collected information for the electioneering is a violation of the ANUSA Privacy Policy as there are limited provisions in the privacy policy for the information being used beyond its intended purpose, and none of those reasons pertain to anything relating to elections. As such, the Returning Officer considers the allegation to be in breach of the privacy policy, and therefore the "spirit" of the regulations (3.1.10).

Action taken

The ticket was informed of this ruling and directed to cease using clubs collected information for campaigning purposes.

Findings/Recommendations

Finding 1 – the electoral regulations do not adequately capture the broad range of campaigning options available to students including social media, mailing lists, and phone banking, nor does it capture the collection and use of data, or the relationship between political clubs on campus and electoral tickets.

Recommendation 3 – that ANUSA outline regulations on the relationship between affiliated clubs and elections and provide clearer guidelines on the appropriate use of clubs collected information in the context of elections.

Campaigner conduct

PO202521: Campaigner holding a student's phone while voting

Background

On 23 September, Probity received a complaint regarding a campaigner allegedly holding another student's phone and showing them how to vote. Photographs were attached to support the claim.

Relevant regulation(s)

- 3.1.3C It is an offence to attempt to ascertain the way a person votes. For the purposes of this section, it is an offence to attempt to watch how a person casts their vote while they are voting.
- 3.1.4 It is an offence to cast or attempt to cast a vote to which the person is not entitled.

Judgment made

Insufficient or conflicting evidence meant that Probity was unable to make a finding.

Action taken

No further action was required.

PO202523, PO202527: Aggressive conduct towards candidate or student

Background

On 24 September, Probity received a complaint regarding the alleged conduct of a No Cuts – Free Palestine campaigner toward a RAGE for ANUSA campaigner. The accused campaigner rejected the claims.

Relevant regulation(s)

3.1.10 If, in the opinion of the Returning Officer, a candidate or a member of their campaign team behaves in a way that violates the spirit of the Constitution or these Regulations, the Returning Officer may deem that behaviour to constitute an Electoral Offence.

Judgment made

Precedent from previous elections suggest a warning first be issued, with penalties following repeated infractions.

Action taken

As this was the first report regarding the accused party, Probity issued a warning on 24 September to No Cuts – Free Palestine.

Subsequent complaint

On 24 September, Probity received another complaint about the alleged conduct of a member of the No Cuts – Free Palestine ticket. Probity responded seeking further information but did not receive a reply. No further action was taken.

PO202510: Social media post – whether misinformation or puffery

Background

On 21 September, Probity received a complaint regarding a social media post made by RAGE for ANUSA claiming that they were "the <u>only</u> ticket running a breadth of students from across our campus."

Relevant regulation(s)

3.1.2 It is an offence to publish any material that contains untrue statements or misrepresentations likely to mislead a voter in the casting of their vote.

Judgment made

The claim made by RAGE for ANUSA was a subjective and vague statement. Probity determined not to pass judgment on the validity of the statement.

Action taken

No further action was required.

Findings/Recommendations

Finding – Section 3.1.2 of the Electoral Regulations is sweeping and could empower Probity to make judgments on the truthfulness of any statement made by a campaigner. Electoral campaigning naturally includes subjective claims and promises. Probity considers it would be useful to consider the likely intent behind a statement (honest opinion, mistake.)

PO202519: Wearing ANUSA merchandise while campaigning

Background

On 23 September, Probity received a complaint regarding a campaigner wearing ANUSA-branded merchandise whilst campaigning.

Relevant regulation(s)

3.1.10 If, in the opinion of the Returning Officer, a candidate or a member of their campaign team behaves in a way that violates the spirit of the Constitution or these Regulations, the Returning Officer may deem that behaviour to constitute an Electoral Offence.

Judgment made

While there was no specific regulation that the conduct breached, the Returning Officer made a determination under 3.1.10 that wearing ANUSA-branded merchandise whilst campaigning was an electoral offence. This was because the ANUSA merchandise could create a perception of endorsement.

Action taken

The determination was communicated to all ticket conveners and ungrouped candidates. As this was a new regulation, the campaigner received a warning with no penalty.

Findings/Recommendations

Recommendation – That ANUSA clearly codify the existing practice around prohibiting the use or wearing of ANUSA-branded merchandise in election campaigning.

PO202526: Campaigning while under a campaign ban (late submission of Daily Signed Statement)

Background

On 24 September, Probity received a complaint regarding the Strange for Change ticket campaigning while under a temporary campaign ban due to late submission of the Daily Signed Statement.

Relevant regulation(s)

3.1.10 If, in the opinion of the Returning Officer, a candidate or a member of their campaign team behaves in a way that violates the spirit of the Constitution or these Regulations, the Returning Officer may deem that behaviour to constitute an Electoral Offence.

- 3.2.2 The possible commission of an electoral offence is taken to be referred to the Returning Officer if:
 - (a) it is referred to the Returning Officer by the Probity Officers;
 - (b) an allegation of that offence is made in writing addressed to the Returning Officer by any member of the Association; or
 - (c) the Returning Officer of their own motion decides that an electoral offence may have been committed.
- 3.2.2 A Where a matter is referred to the Returning Officer under section 3.2.2(a), the Returning Officer must consider any information provided by and recommendation made by the Probity Officers under section
- 2.11.9. For the purposes of this section, a recommendation by Probity Officers is not binding on the Returning Officer and does not limit their discretion under section 3.2.3.
- 3.2.3 In response to any matter referred to the Returning Officer under 3.2.2, the Returning Officer may:
 - (a) do nothing;
 - (b) issue a warning;
 - (c) impose a fine;
 - (d) impose a campaign ban on one or more candidates, prohibiting them from actively canvassing votes online and/or in person for the time period specified;

Judgment made

Multiple independent reports led Probity to determine an electoral offence had occurred, and referred the matter to the Returning Officer.

Action taken

Due to multiple reports of campaigning while under a campaign ban, a campaign ban was imposed upon the Strange for Change ticket for two hours on 25 September.

PO202528: Sending private messages to a student

Background

A question was received on 24 September regarding whether candidates were permitted to send unsolicited messages on social media for the purposes of campaigning. No complaint was made.

Relevant regulation(s)

No Electoral Regulation existed at the time prohibiting such behaviour, unless it were to constitute harassment or intimidation (s3.1.7).

Findings/Recommendations

Recommendation – That ANUSA explores prohibiting unsolicited private messaging to canvas for votes during an election campaign.

Campaign materials

PO202506: Several posters stuck next to each other

Background

On 16 September, Probity received a complaint about multiple posters stuck together being affixed to a noticeboard. RAGE for ANUSA had three A3 size posters stuck together, and Regrowth had seven A4 size posters stuck together.

Relevant regulation(s)

3.1.1 It is an offence to place on any notice board an election notice larger than A3 size.

Judgment made

From the images supplied to Probity, it was clear that the posters constituted separate notices, each being A3 or smaller in size individually. Probity determined no breach of the Electoral Regulations.

PO202507: Using stickers as electoral publications

Background

On 16 September, Probity received a complaint regarding the use of stickers as a breach of Electoral Regulations. A photograph of a Malakai for ANUSA sticker was included.

Relevant regulation(s)

3.1.2C It is an offence to affix an electoral publication to any building, structure or surface so that it is difficult to remove (e.g. using glue) or to write an electoral publication directly onto any building, structure or surface.

Judgment made

It was determined that the stickers were not difficult to remove, and no breach of the Electoral Regulations had occurred.

Action taken

Probity reminded Malakai for ANUSA of the Regulations.

PO202509, PO202512, PO202515: Posters covering other electoral publications (including indirectly)

Background

PO202509: On 17 September, Probity received a complaint regarding a Strange for Change poster being placed directly over a RAGE for ANUSA poster. The candidate argued that their poster covered a non-electoral poster that was covering the RAGE for ANUSA poster, and so did not directly cover the complainant's poster.

PO202512: On 22 September, Probity received a complaint regarding a No Cuts – Free Palestine poster being placed directly over a RAGE for ANUSA poster. The candidate argued that their poster covered a non-electoral poster that was covering the RAGE for ANUSA poster, and so did not directly cover the complainant's poster.

PO202515: On 22 September, Probity received a complaint regarding an independent candidate's poster being placed partially over a Strange for Change poster.

Relevant regulation(s)

3.1.2B It is an offence to cover an electoral publication with the electoral publication of another candidate or ticket.

Judgment made

PO202509: It was determined that the offending poster was still on top of another visible electoral publication (even indirectly) and in breach of the electoral regulations.

PO202512: It was determined that the offending poster was still on top of another visible electoral publication (even indirectly) and in breach of the electoral regulations.

PO202515: It was determined that the offending poster was in breach of the electoral regulations.

Action taken

PO202509: Strange for Change was directed to remove the offending poster.

PO202512: No Cuts – Free Palestine was directed to remove the offending poster.

PO202515: The candidate was directed to remove the offending poster.

PO202518, PO202524: Poster in an exclusion zone

Background

On 22 September, Probity received a complaint about a RAGE for ANUSA poster being placed inside the Burton and Garran residential hall exclusion zone.

Relevant regulation(s)

- 3.1.3 It is an offence to actively canvass votes within the areas specified in Schedule B to these Regulations.
- 3.1.3A For the purposes of 3.1.3, 'actively canvassing votes' includes:
 - (a) engaging, communicating with or involving any other occupants of the space beyond the concerned ticket or candidate/s;
 - (b) playing music or making sound which is clearly audible to other occupants of the space and which promotes the ticket or candidate/s; and
 - (c) otherwise occupying the space for the purposes of content production in a way which amounts to harassment of or a significant disturbance to other occupants including by excessively overcrowding the space with persons or other objects.
- 3.1.3B For the purposes of 3.1.3, 'actively canvassing votes' does not include:
 - (a) taking photographs or filming social media and video content where such content production does not promote the relevant ticket or candidates/s for the inducement of votes to any other occupants of the space in any way; and
 - (b) putting up posters; and
 - (c) wearing attire related to the election.

Judgment made

In the absence of a request from the custodian of the space to remove posters, it was determined that no breach of the Electoral Regulations had occurred.

Findings/Recommendations

Finding - Multiple complaints were raised by student accommodation residents regarding unwanted campaigning. It may be worth exploring this issue to ensure regulations are clear and consistent.

Campaigning in an exclusion zone

PO202504: Campaigning in a residential hall group chat

Background

On 7 September, Probity received a complaint concerning a Residential Mentor (RM) at Fenner Hall sending a message in a group chat on the 'Messenger' platform utilised by Fenner Hall residents and those in leadership positions (including RMs) for official communications and announcements. The RM in question was a candidate in the ANUSA Election, and asked for residents reading the message to vote for them.

A similar complaint was made during the 2024 election about candidates in leadership positions at Wright Hall sending messages in group chats of a similar nature. No breach of the Electoral Regulations was deemed to have occurred in this case. A review of this ruling was requested in relation to the 2025 incident in the Fenner Hall group chat.

Relevant regulation(s)

The complaint that was made alleged that a breach had occurred as the exclusion zone for 'Inside residential halls, and 15-metre radius around associated entrances' set out in Schedule B to the Electoral Regulations extended to online forums of those residential halls.

Per Electoral Regulation 3.1.3, 'It is an offence to actively canvass votes within the areas specified in Schedule B to these Regulations.' This is the Electoral Regulation that was alleged to have been breached in the complaint.

Judgment made

The Returning Officer ruled that in the 2025 complaint, a breach of the Electoral Regulations had occurred, as the exclusion zone for residential halls was deemed to extend to group chats that are used by residential halls where residents are reasonably expected to be members as part of the residential experience. Specifically, the Returning Officer stated:

It is normal practice in the residences for residential leaders to form groups on email and social media to keep track and communicate with students allocated to them under the various leadership programs.

Residents join these groups, and share their personal details, with the intention it will be used for residential leadership activities. It is a reasonable expectation that as membership and engagement with these groups forms part of the residential experience that they can engage in these activities free from concerns regarding canvassing of votes, therefore it is the decision of the Returning Officer that these groups are considered part of the residences and therefore in the exclusion zone for the purposes of the ANUSA election.

As these online groups are considered to be part of the exclusion zone in the residences then actively canvassing votes using these channels would be considered an electoral offence under regulation 3.1.3 and its sub clauses.

Action taken

As this interpretation of the residential hall exclusion zones constituted a new ruling, the Returning Officer advised that the Residential Experience Division communicated to all RMs that they are not to use such group chats to campaign.

In relation to the RM of which the original complaint was made, no penalty was applied.

Findings/Recommendations

Recommendation - We recommend that the residential hall exclusion zone mentioned in Schedule B is updated to explicitly include online forums utilised by residential halls for official communications where residents are reasonably expected to be members as part of the residential experience.

PO202517: Taking a photograph in an exclusion zone

Background

On 22 September, Probity received a complaint about a 'story' on Instagram published by a candidate, which consisted of some text with a photograph depicting an ANUSA-run barbeque event. The complaint alleged that taking a photograph at this event, which was alleged to be within an exclusion zone, was in breach of the Electoral Regulations.

Relevant regulation(s)

The regulation that the complainant alleged had been breached was r 3.1.3, which reads 'It is an offence to actively canvass votes within the areas specified in Schedule B to these Regulations.'

However, r 3.1.3B states that "actively canvassing" votes does not include: (a) taking photographs or filming social media and video content where such content production does not promote the relevant ticket or candidates/s for the inducement of votes to any other occupants of the space in any way;...'

Judgment made

We contacted the candidate about whom the complaint was made, and they confirmed that no campaigning took place at the ANUSA-run barbeque event. Thus, as the extent of the complaint was about the posting of a photograph, which is provided for as an exception to actively canvassing votes by r 3.1.3B, it was deemed that no breach had occurred.

PO202520, PO202529: Campaigning in an exclusion zone

Background

PO202520: On 23 September, a complaint was made about a campaigner allegedly campaigning within the Kambri precinct, which is in an exclusion zone. Photographic evidence was provided by the complainant, which allegedly depicted a campaigner having a conversation with another person, which related to campaigning.

PO202529: On 24 September, a complaint was made about ungrouped candidate Xinyuan Yin handing out campaign material to students in the Kambri precinct. Photographic evidence was provided by the complainant allegedly depicting this activity.

Relevant regulation(s)

Electoral Regulation 3.1.3 reads 'It is an offence to actively canvass votes within the areas specified in Schedule B to these Regulations.' Schedule B describes the Kambri precinct as an exclusion zone—it is also depicted as an exclusion zone in the map of exclusion zones available on the ANUSA website.

PO202520: Electoral Regulation 3.1.3A states that "actively canvassing votes' includes: (a) engaging, communicating with or involving any other occupants of the space beyond the concerned ticket or candidate/s;...'

Judgment made

PO202520: Probity reached out to the ticket which the campaigner depicted was from. The ticket convenor confirmed that both the campaigner and the person who the campaigner was talking to were, in fact, both campaigners for the ticket. As r 3.1.3A states that actively canvassing votes only includes communicating with those not part of the ticket, no breach occurred in this case.

PO202529: Probity reached out to Xinyuan Yin for a response. She responded to the effect that she was not aware of the exclusion zones, and apologised for the transgression. It was deemed that a breach had occurred.

Action taken

PO202529: The candidate was reminded of the Electoral Regulations and the exclusion zones set out in Schedule B to the regulations. No further action was taken.

PO202522, PO202530: A-frame in an exclusion zone

Background

PO202522: On 23 September, a complaint was made to Probity about the presence of an A-frame bearing the campaign material of the 'Strange for Change' ticket in the Kambri precinct, which is in an exclusion zone. Photographic evidence was provided, showing the A-frame laying flat on the ground.

PO202530: On 25 September, a similar complaint was made to Probity about the presence of an A-frame bearing the campaign material of the 'Regrowth for ANUSA'

ticket immediately next to the paved footpath along University Avenue, which is an exclusion zone. Photographic evidence was also provided.

Relevant regulation(s)

Electoral Regulation 3.1.3 reads 'It is an offence to actively canvass votes within the areas specified in Schedule B to these Regulations.'

Judgment made

PO202522: The ticket convenor for 'Strange for Change' responded to Probity's request for comment to the effect that the A-frame had been moved by someone not associated with the ticket while it was unattended due to the ticket convenor's attendance at a meeting. The convenor said that the A-frame would be removed at the earliest possible opportunity. Though it was deemed that a breach had occurred, the severity of this breach was very minimal—that the A-frame was flat on the ground appears to show that it was not being used to actively campaign in the exclusion zone in which it was located.

PO202530: While the A-frame was not in the exclusion zone itself, its location immediately next to the exclusion zone meant that those in the zone (i.e. walking along the paved footpath) would be being campaigned to, and the A-frame would interfere with their reasonable enjoyment of the space. Thus, the A-frame was deemed to be breaching the exclusion zone of the paved footpath along University Avenue. The A-frame was additionally deemed not to be a poster (which would otherwise enjoy an exemption to the exclusion zones), for it is a physical item which occupies space (rather than being a piece of paper affixed to a wall and occupying no space, in the case of a poster)—and thus the presence of the A-frame was deemed to be actively canvassing votes.

Action taken

PO202522: The ticket convenor was directed to remove the A-frame from the exclusion zone at the earliest possible opportunity. As this breach did not appear to be perpetrated by anyone associated with the ticket, no further action was deemed to be necessary.

PO202530: The ticket convenor was directed to remove the A-frame.

Findings/Recommendations

Recommendation - ANUSA should decide whether A-frames are to be counted as posters or not, and accordingly whether they should be exempt from exclusion zone rules, by amending r 3.1.3A and/or r 3.1.3B to explicitly mention A-frames.

Opt-out item (orange lanyards)

PO202513: Approaching someone wearing a lanyard

Background

On 22 September, a complaint was made of a campaigner for 'No Cuts at ANU – Students for Palestine' approaching a student wearing an orange 'Opt-out' lanyard.

Relevant regulation(s)

3.1.8 It is an offence to actively canvass votes from a person displaying the opt-out item in accordance with section 2.5.4, provided the opt-out item is easily observable by candidates and members of their campaign team.

Judgment made

There is a prima facie case that a breach of the regulations had occurred.

Action taken

The convenor of the ticket was notified of the complaint and asked to investigate further. The ticket convenor confirmed that they've reminded their campaigners of the electoral regulations.

PO202514: Candidate handing out orange lanyards

Background

On 22 September, Probity received a self-report from a candidate who had, according to the candidate, been accused by a member of the RAGE for ANUSA ticket of breaching the regulations by handing out orange 'opt-out' lanyard(s) in return for a conversation or vote. The candidate indicated that was not the case and that they were handing out the lanyards to assist students.

Relevant regulation(s)

3.1.5 It is an offence to offer gifts, bribes, money, food, drink, or any other enticement, or to otherwise exert undue influence, over electoral officials or voters at any time. For the purposes of this section, animals are not an enticement to vote.

Judgment made

Ther regulations do not probit candidates from handing out orange 'opt-out' lanyards, however if they were offered as a quid pro quo, that would have been a breach of the regulations. That was not however the case in this instance.

Action taken

The complainant was informed and no further action was required.

Miscellaneous

PO202508: Student 'campaigning' as a joke when not recognised campaigner

Background

On 17 September, the Malakai for ANUSA ticket alerted Probity to an incident that they believed breached the Electoral Regulations. This incident concerned a student, who was not otherwise a campaigner for the ticket, standing up during a break in a tutorial and saying 'Vote Malakai for ANUSA', allegedly as a joke. The ticket convenor (who was present in the tutorial) apologised to all present, and stated to the student that campaigning in teaching spaces is not permitted. No complaints were made to Probity about this incident.

Relevant regulation(s)

Electoral Regulation 3.1.3 prohibits campaigning in areas specified in Schedule B. Schedule B specifies that, amongst other areas, 'Inside ANU rooms where lectures, tutorials, labs, or other teaching takes place, including online spaces' are exclusion zones.

Electoral Regulation 2.11.7 reads 'For the purposes of 2.11.6, any person who campaigns for or on behalf of a candidate and/or registered ticket is considered to be a member of a campaign team.' As such, though the student who 'jokingly' campaigned for the Malakai for ANUSA campaign was not otherwise a campaigner, they were considered to be a member of the campaign team due to this regulation.

Judgment made

Per r 3.1.3, a breach had occurred, as campaigning had taken place in an exclusion zone.

Action taken

Though a breach of the Electoral Regulations had occurred, due to the lack of intent by the ticket to breach the exclusion zone, the lack of control by the ticket over the actions of this student, and the fact that that student was not otherwise a campaigner for the ticket and no complaints were received, the breach was of the lowest possible magnitude, and thus no action was taken. The ticket convenor was thanked for their proactivity in reporting the incident.

Findings/Recommendations

Recommendation - There exists a significant risk that individuals could intentionally pretend to be part of a different ticket—which they would then be considered to be a part of due to r 2.11.7—and breach the Electoral Regulations, thus jeopardising a

rival tickets' campaign. We recommend that the Electoral Regulations be amended to include a different definition for who is part of a ticket to prevent such abuses occurring.

PO202502: Comments on complainant's social media page

Background

On 28 August, a complaint was made to Probity about comments, including some lewd, being made on the Instagram page owned by the Keep 'em Honest – Roche for ANUSA ticket, in relation to a post about the Women's Department

Relevant regulation(s)

Electoral Regulation 3.1.7 reads 'It is an offence to engage in negative discrimination, harassment or intimidation. This includes any repeat unwanted contact to incite somebody to vote, or any other coercive conduct, either online or in person.'

Judgment made

Due to the one-off nature of the comments—that is, on a singular post—we judged that they did not constitute harassment (the definition of which requires repeated or persistent attacks or disturbances), which was the only possible part of r 3.1.7 that we deemed these comments could have breached. Thus, no breach occurred.

Action taken

The complainant was asked to notify Probity of any further such comments, for if these comments continued to occur, it is likely that they would have constituted harassment.

PO202516: Non-student endorsing a ticket

Background

On 22 September, Probity received a complaint about an individual who was no longer a student endorsing, by means of a post on Facebook, the No Cuts at ANU – Students for Palestine ticket.

Relevant regulation(s)

Electoral Regulation 3.1.6 reads 'It is an offence for an individual who is not currently a student of the university to campaign for a candidate in the election...'

Judgment made

As a non-student endorsed the No Cuts at ANU – Students for Palestine ticket—and endorsement in this context is a form of campaigning—we deemed that a breach of r 3.1.6 had occurred.

Action taken

Probity reached out to the non-student who made the offending post, shortly after which it was removed from Facebook. Similarly to the matter of PO202508 (where a student who was not officially part of the campaign jokingly campaigned in an exclusion zone on behalf of Malakai for ANUSA), due to the lack of intent by the ticket to breach the Electoral Regulations and the lack of control over this non-student, no further action was taken.

Findings/Recommendations

Recommendation - We make the same recommendation as mentioned under PO202508 in that the Electoral Regulations should be amended to guard against the possibility of penalties being applied against tickets for breaches by individuals not officially part of their ticket, where they exercise no control over the actions of such individuals.

PO202531: No 'voting open' notification email sent out to entirety of student body

Background

On 3 October 2024, a student complained to the Returning Officer that no email notifying that voting had opened for the ANUSA Election was sent out to the entirety of the ANU student body (by sending an email to the *students.all@anu.edu.au* address). Such an email was sent out to those subscribed to the ANUSA newsletter. In response to this complaint, the Returning Officer said that the complaint and associated feedback would be added to the 2024 Probity Report, which was not done.

On 25 September 2025, the same student as that who made the 2024 complaint detailed above made a complaint of a substantially similar nature, in that no email notifying that voting had opened for the ANUSA Election was sent out to the entirety of the ANU student body. In addition, the student complained about the publication of the election results, in that they were only available on the ANUSA Facebook page.

Relevant regulation(s)

There is no Electoral Regulation that provides that a notification that voting has opened must be sent to the entirety of the student body.

Response to complaint

As to the first complaint (regarding the lack of an email sent out to the entirety of the student body), the Returning Officer noted that as ANUSA has a membership database, they opted to send the 'voting open' notification to their mailing list and not to the students.all@anu.edu.au address.

The Returning Officer's reply to the latter complaint was that the results were also already available on Woroni's Facebook page, and that the results were to be published additionally on the ANUSA website on 29 September, and that this is normal procedure, with any results on Facebook considered to be preliminary results until the full publication of results on 29 September. The Returning Officer also advised that they had requested a notification in the next edition of the On Campus newsletter, which would direct readers to the ANUSA website to view the full set of results. This notification was placed in the On Campus newsletter edition of 30 September.

Findings/Recommendations

Recommendation - We recommend that ANUSA considers this complaint and associated feedback, and considers whether sending an email, notifying that voting has opened, to the entirety of the student body would be appropriate for future elections.

Financial Report

Below are the anticipated and actual financial expenditures by ticket/ungrouped candidate, represented below unchanged from their submissions apart from formatting, font size, etc., expect where in square brackets.

The <u>2025 Annual Election Expenditure Schedule</u> was determined by the Probity Officers in accordance with s 2.9 of the ANUSA Regulations.

The Probity Officers adopted recommendations from the 2024 Probity Report to formalise and streamline financial reporting by establishing an online facility through which Daily Signed Statements could be submitted.

Statements of financial intent are available at https://drive.google.com/drive/folders/10rE2tv-iiyBQv-wMQ6-3ZzRkSsQqgFKX.

Ticket/Ungrouped Candidate	Sources of financial contributions	Expenditure	Non-financial contributions
Save our Studies	[None submitted – ran no candidates]		
Malakai for ANUSA	Anticipated: Candidate contribution Financial \$380	Anticipated: [None]	Anticipated: [All by candidate] Printing facilities Non-financial \$65 Label making facilities Non-financial \$15 Tape Non-financial \$2
	Actual: Malakai: 45 in printing credit Malakai: 259.29 in cash Malakai 39.78 cash for FB ads Malakai 35.00 top- up printing credit Malakai 22.00 facebook ads Malakai 37.38	Actual: \$467.35 Non-financial contributions towards cap Web domain 28.69 Web hosting 16.61 Tape 2.68 Use of label maker facilities 5 Financial expenditure T-shirts 76.64 Mudcakes (for video) 13.45 Officeworks run (tape, blutack, label maker reel) 57 Facebook ads 112.2 Printing 31.59 Facebook ads 39.78 Facebook ads 22.00 Printing 24.33 (this may be updated in tomorrow's	Actual: Web domain 28.69 Malakai (web domain and web- hosting are non- financial because they are a recurring annual purchase for me, not specifically for during campaign season) Web hosting 16.61 Malakai Tape 2.68 Malakai Use of label maker facilities 5 Malakai

Left Action for ANUSA	[No.	expenditure statement, the printer broke halfway through and I have applied for refunds) Printing 30.33 Facebook ads 7.05	ndidates]
More Beers for the NUS	[No.	ne submitted – ran no car	ndidates]
No Cuts for NUS	Anticipated: 1 Rosie Paton \$79.50 2 Sam Gorrie \$79.50 3 Matilda Cooper Ayres \$79.50 4 Flynn Goerlitz \$79.50 5 Harry Danton- Jack \$79.50 6 Braith Sneddon \$79.50	Anticipated: Printing HTVs with candidates and their policies. This will be around \$300 of total budget. Meta Ads of HTVs, candidates profiles, and policies. This will be around \$50 in ads.	Anticipated: Non- financial \$0 At home printing and materials used for that (printer, paper) Time spent involved in the distribution of flyers in campaigning and to other volunteers who may sign-up to be involved in active campaigning Time spent printing and folding flyers ('How to votes') to be handed out
	Actual: Georgia Siorokos: \$149.50 Georgia Siorokos \$149.50 [same amount by same person twice]	Actual: \$299 Printing Materials (how-to-votes) Printing how to votes As yesterday How to votes - printing Printing how to votes Printing	Actual: None
RAGE for ANUSA	Anticipated: Kiera Rosenberg, Georgia Siorokos, Harrison Oates, Dylan Adams, Hayden O'Brien, Charley Ellwood, Stella Serrao-Smith, Eloisa Belmar Osborn, Leila Clarke, Ruby Archer, Sophie Kington, Oscar Greenfield, Flynn Wade-Schneiders, Milli McDonald, Ben Naiju	Anticipated: Campaign's estimated budget: \$1000, we currently plan to run 35 candidates, giving us for roughly \$500 extra spending that is necessary/unexpected during the campaign, while running under our spending cap. Printing posters and materials: \$300 allocated for physical printing and distribution. - Online Advertisements: \$130 allocated to run targeted ads during campaign week.	Anticipated: Kiera Rosenberg, Milli McDonald, Matilda Cooper Ayres, Georgia Siorokos - Home printing of items - The items used in and for screen printing of T- shirts, an - Items already owned such as paint, sticky tape, screen printing boards - Candidates for time and labour for poster distribution and campaign activities.

	Actual: Shirts: Georgia Siorokos Instagram Ads: Milli McDonald Website: Harrison Oates Printing Materials: Kiera Rosenberg Cricut Materials: Samuel MacRae Stalling brochures and printed materials: Kiera Rosenberg Sticker paper: Kiera Rosenberg How-to-Vote prints: Hayden O'Brien and Leila Clarke - Ads: Kiera Rosenberg ads: kiera rosenberg	- Website: \$30 for subscription and domain costs Ticket branded t-shirts: \$200 for campaign shirts to Actual: \$1100 - Shirts: \$212.50 - Instagram Ads: \$20.76 - Website: \$29.98 - Printing Materials: \$263.00 - Cricut Materials: \$74.45 - Stalling brochures and printed materials: \$83.36 - Sticker Paper: \$29.98 - How-To-Vote prints: \$280 - Ads: \$34.48 ads: \$70	Actual: Home Printing: Kiera Rosenberg and Milli McDonald Screen Printing: Milli McDonald Other shirts already owned by candidates: Liv Yu, Aurora Neumann, Oscar Greenfield, Seamus Giveen, Nelson Sargent, Indigo Warwick, Audrey Clementine, April Cheser, Eloisa Belmar, Leila Clarke, Dylan Adams, Charley Ellwood, Stella Serrao- Smith Sticky Tape: Kiera Rosenberg - Home Printing: Milli McDonald
Free Palestine for ANUSA	[None submitted – ran no candidates]		
Free Parking	[No	ne submitted – ran no car	ndidates]
Change your ANUSA	[No	ne submitted – ran no car	ndidates]
Keep em' Honest -	Anticipated: Will Roche	Anticipated: \$244	Anticipated: [None]
Roche for ANUSA	Actual: \$158 from Will Roche All from Will Roche As yesterday Will Roche - 656.24	Actual: \$656.24 Online advertising on meta 208.15 on online advertising All on ads All on ads	Actual: 1. Reused corflute from federal election (?) Will Roche - printing and a frame 2. Printing at home (\$5) Will Roche - printing and a frame
Regrowth for ANUSA	Anticipated: Lea Fallen, Nick Barr, Olivia Bradshaw, Anita Fu, Sam Eduards Juen Song Lee, Luka Knight	Anticipated: [None]	Anticipated: 4x Corflutes Non-financial \$10 2x A- Frames Non-financial \$30 Printing facilities Non-financial \$250 3D Printing facilities Non- financial \$20 Paint Non-

		financial \$15 Speakers
		Non-financial \$20
Actual: LEA	Actual: \$393.76	Actual: All non-financial
FALLEN: Sticker	Sticker Sheets	printing contributions
Sheets	\$19.98	are through ANU
\$19.98	Tape \$3.50	Printing services'
LEA FALLEN: Tape	Sticker Sheets	student credit.
\$3.50	\$27.75	NICK BARR: Poster
LEA FALLEN:	T-shirts!	Printing \$3.30
Sticker Sheets	\$72.95	LIV BRADSHAW:
\$27.75	T-shirt vinyl	Poster Printing
LEA FALLEN: T-	\$32.00	\$6.60
shirts! \$72.95	Tape \$14.00	LEA FALLEN: Poster
LEA FALLEN: T-	LEA FALLEN:	Printing \$1.87
shirt vinyl \$32.00	Printing Credit \$10.00	LEA FALLEN: Poster Printing \$4.40
րնշ.00 LEA FALLEN: Tape	\$10.00	Printing \$4.40 LEA FALLEN: Poster
\$14.00		Printing \$1.10
LEA FALLEN:		LIV BRADSHAW:
Printing Credit		Poster printing \$4.40
\$10.00		LEA FALLEN: Poster
4.0.00		printing \$3.96
		JUEN SONG LEE:
		Poster Printing
		\$7.70
		LEA FALLEN: Corflute
		Printing \$4.40
		LEA FALLEN: Chinese
		HTV Printing \$6.62
		NICK BARR: Poster
		Printing \$2.20
		The following non
		The following non- financial contributions
		are at estimated
		market value.
		SKYE PREDAVEC:
		Corflutes \$10.00
		MALAKAI KING:
		Corflutes \$10.00
		SKYE PREDAVCE: A-
		Frames \$30.00
		JUEN SONG LEE:
		Tape \$4.00
		LEA FALLEN: Speaker
		\$20.00
		LEA FALLEN: 3D
		Printer PLA \$15.00
		LEA FALLEN: Paint
		\$15.00
		NICK BARR: Poster
		Printing \$4.40
		Poster Printing \$11.88 23-Sep-
		φτι.οο 23-3ep- 25 Juen
		20 JUCII

			Poster Printing \$5.61 23-Sep- 25 Anita PHOENIX O'NEILL: Printing Credit \$26.18 JUEN SONG LEE Flyer Printing Credit \$14.96
No Cuts at ANU - Students for Palestine	Anticipated: Contributions from ticket members: Carter Chryse, Lucy Chapman-Kelly, Tamsyn Smith, Chris Morris, Emir Syahlani, Yerin Park, Aemonn Hassan, Douglas Shuttleworth, Isabella Alksnis, Ell Lappin, Josh Kummerow, Jamie Gray \$1,079 T-shirt sales: Supporters \$100 (estimated)	Anticipated: 14/09/2025 website registration \$19.44 12/09/2025 t- shirts (x21) \$94.50 16/09/2025 t- shirts (x7) \$35.00 printing (posters) printing (leaflets)	Anticipated: Screenprinting materials (existing ink, rig, screens) Aveline Cayir (supporter/campaigner) \$34.64 screens, \$64.85 ink Stall materials (table, gazebo property of ticket members) Nick Reich, Socialist Alternative ANU 2x \$33 tables, 1x \$129 gazebo A-frames (recycled form last year) Nick Reich, Aveline Cayir Free: corflute and wood reclaimed from tip Printer, paper, ink (from ticket members) Carter Chryse update
	Actual: Ticket members: Carter Chryse, Lucy Chapman-Kelly, Tamsyn Smith, Chris Morris, Emir Syahlani, Yerin Park, Aemonn Hassan, Douglas Shuttleworth, Isabella Alksnis, Ell Lappin, Josh Kummerow, Jamie Gray; 237.99 split equally	Actual: \$848.59 Website registration \$19.44 T-shirts (x21) \$94.50 T-shirts (x7) \$35.00 Shirt ink \$89.05	Actual: A4 double sided printing Carter Chryse \$187 A3 single sided colour printing Carter Chryse \$44 Stall materials (table, tape, gazebo property of ticket members) Nick Reich \$100 A-frames (sourced from the tip) Nick Reich \$0 Screenprinting materials (rig & screens) Aveline Cayir (supporter/campaigner) \$100 rig, \$30 screens A4 colour double sided printing - \$74.80 A4 colour double sided printing - \$74.8 equivalent

Strange for Change	Anticipated: Sarah Strange	Anticipated: already spent \$29.09	Anticipated: [None]
	Actual: Sarah Strange: 132.99	Actual: \$150.36 78.4: Officeworks A4 printing 51: Officeworks A1 printing 3.59: Officeworks chalk 17.37: Officeworks box	Actual: Various stationery from home I already owned such as scissors, tape etc. Also, I used an A-Frame and corflutes that I already owned. ANU Printing credit.
SaveOurResComs for NUS	Anticipated: Kiera Rosenberg, Dylan Adams, Hayden O'Brien, Leila Clarke, Oscar Greenfield, Princess Delany, Lux Strugar, Samuel Macrae, Liam Bessell-Koprek	Anticipated: Printed flyers and campaign materials: \$300 allocated for physical printing and distribution Online advertisements: \$100 allocated for digital promotion across campaign week Buffer: \$300 reserved for necessary/unexpected campaign posts throughout election week.	Anticipated: Kiera Rosenberg, Dylan Adams, Hayden O'Brien, Leila Clarke; - Home printing where possible Already owned supplies such as sticky tape and printer ink Volunteer time and labour for distributing materials and campaign activies.
	Actual: Dylan Adams: \$94.05 HTVs: Milli McDonald how to votes: dylan adams	Actual: [\$359.62] - HTVs HTVs: \$171.52 How to votes: 94.05	Actual: At Home Printing: Leila Clarke At Home Printing: Leila Clarke
Collaboration for ANUSA	Anticipated: Riley Swinson	Anticipated: 10\$ for printing	Anticipated: [None]
	Actual: 15 cents 7\$ Riley Swinson	Actual: \$7 About 15 cents of printing 4\$ printing	Actual: My laptop, 1800\$ My phone, 800\$ Bluetack
Fund Education Not War	Anticipated: ticket nominees' personal funds.	Anticipated: We anticipate total expenses of approximately \$100, covering printing and tape costs.	Anticipated: We anticipate the only non-financial contribution to our campaign being the printing facilities at ANU.
	Actual: Finnian Colwell: \$22 for printing	Actual: \$22 Printing flyers: \$13.20 Printing posters: \$8.80	Actual: Finnian Colwell: sticky tape for posters
Sokreaksa Boran	Anticipated: My anticipated source of	Anticipated: The expected items of	Anticipated: My Anticipated sources of non-financial

	financial contributions come from my family support. Actual: No expenditure has	expenditure are tuition fees, study material, transport, internet service, and groceries. Actual: \$0 No expenditure has	contributions include living with my family rent- free and receiving meals provided by them. Actual: No expenditure has occurred
Xuanzhuo (Trevor) Lai	occurred Anticipated: All campaign expenses will be personally covered by me (if any)	occurred Anticipated: I expect the total expenditure to be up to \$64 (primarily for printing posters).	Anticipated: [None]
	Actual: Printing As yesterday	Actual: [\$65.39] Printed post x 12 printing \$11.19 printing \$ 20.02	Actual: None
Xinyuan Yin	Anticipated: anticipated campaign funding for my participation in the ANUSA 2025 Elections will be entirely self-funded from my personal savings.	Anticipated: This fund will be used exclusively for legitimate campaign activities, such as producing promotional materials (e.g., flyers, posters) and conducting online advocacy, with no external funding from any organizations or individuals.	Anticipated: [None]
	Actual: • [Person 1]: \$40 for printing • [Person 2]: \$60 for leaflets	Actual: [Note from Probity: Candidate reported 2000 in the field 'Completed total expenditure to date in AUD', but this does not appear correct in terms of the breakdown of expenses] \$2000 • Printing: \$50 • Leaflets: \$30 • Transportation: \$20 • Printing: \$20 • Stickers: \$5 • Poster: \$30	Actual: • [Lisa Jane]: Volunteer time for distributing materials (estimated market value: \$30)
Yiming Cai	Anticipated: Self-funded	Anticipated: [None]	Anticipated: complimentary printing allowance provided by ANUSA
	Actual: No expenditure has occurred	Actual: None	Actual: None

Guoqing Pan	Anticipated: Personal funds (candidate): up to AUD 200 (ceiling).	Anticipated: Printing of A3/A4 posters/handouts & adhesives: up to AUD 120 Contingency photocopying/printing: up to AUD 40 Optional online promotion tools (if used): up to AUD 40 Total anticipated spend: up to AUD 200 (final spend may be lower).	Anticipated: Volunteer time from friends (graphic layout/proofreading), use of my personal laptop/phone, personal social-media accounts, and home printer/paper for draft prints. Any inkind support will be disclosed with a reasonable market value.
	Actual: None	Actual: [\$95.26] Printing campaign materials: \$9.48 (market value approx. \$9.48) As yesterday (Printing of campaign materials to date: \$32.30; market value approx. \$32.30) Printing flyers and campaign materials – AUD \$44	Actual: [Elina Li]: Printing of campaign materials (market value approx. \$8) [Daniel Mo]: Assisted with distributing flyers (voluntary support, market value \$0) [Elina]: Printing of campaign materials (estimated market value approx. AUD \$8) [Daniel]: Assisted with distributing flyers (voluntary support, estimated market value AUD \$0)
Michael Lambropoulos	[Elected unop	pposed – submitted no fin	ancial statements]